AMENDED IN ASSEMBLY JULY 1, 2005

AMENDED IN SENATE MAY 31, 2005

AMENDED IN SENATE MAY 27, 2005

AMENDED IN SENATE APRIL 12, 2005

AMENDED IN SENATE MARCH 29, 2005

SENATE BILL

No. 223

Introduced by Senator Torlakson

February 15, 2005

An act to add Chapter 4.1 (commencing with Section 50560) to Part 2 of Division 31 of the Health and Safety Code, relating to housing.

LEGISLATIVE COUNSEL'S DIGEST

SB 223, as amended, Torlakson. Infill housing.

Existing law requires each city, county, or city and county to prepare and adopt a general plan for its jurisdiction that contains certain mandatory elements, including a housing element. One part of the housing element is an assessment of housing needs and an inventory of resources and constraints relevant to meeting those needs. The housing element also includes a program with a 5-year schedule of actions that the local government is undertaking or intends to undertake to implement the goals and objectives of the housing element. Existing law requires the housing element of a local general plan to identify adequate sites for affordable housing to be made available through appropriate zoning and development standards. A city, county, or city and county is required to submit a draft housing element or draft amendment to its housing element to the department for a determination of whether the draft complies with state law governing housing elements.

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Existing law requires the Department of Housing and Community Development, the California Housing Finance Agency, and various other state and local agencies to administer programs to provide affordable housing through incentives to developers, rental housing assistance, and loans or grants for downpayment, interest subsidy, relocation, veterans' programs, and other home purchase assistance.

This bill would establish the Job-Center Housing Planning Program to be administered by the Department of Housing and Community Development for the purpose of providing loans, to the extent funds are made available for this purpose, to cities, counties, and cities and counties to adopt specific plans that provide for additional infill housing opportunities. The bill would require, as a condition of loan eligibility, that a specific plan meet specified criteria, including that it cover an area that is predominantly urbanized and served by public transportation and that it allow for the development of at least 200 new housing units in a nonmetropolitan area or 500 new housing units in a metropolitan area.

The bill would limit the amount of a loan from the fund to \$1,000,000 for a term of not more than 10 years at 3% simple interest, except that the department would be permitted to extend the term of the loan. The bill would authorize the use of loan funds for plan-related costs, such as public participation, including a charrette, as defined, outside of regularly scheduled meetings of established governing bodies. The bill would require the department to adopt regulations to implement the program, but would authorize the department to administer the program using guidelines for 24 months from the date funds first become available and during that time the guidelines would not be subject to the Administrative Procedure Act.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Chapter 4.1 (commencing with Section 50560)
- 2 is added to Part 2 of Division 31 of the Health and Safety Code,
- 3 to read:

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Chapter 4.1. Infill Housing

50560. There is hereby established the Job-Center Housing Planning Program to be administered by the department for the purpose of providing loans to cities, counties, and cities and counties to adopt specific plans that provide for additional infill housing opportunities.

- 50561. (a) To the extent that funds are available, the department shall provide local assistance loans to cities, counties, or cities and counties, on a competitive basis, to adopt a specific plan that meets all of the following criteria:
- (1) Covers an area that is "predominantly urbanized," as defined in Section 33320.1.
 - (2) Covers an area that is served by public transportation.
- (3) Allows for the development of at least 200 new housing units in a nonmetropolitan area or 500 new housing units in a metropolitan area.
- (4) At least 25 percent of the residential unit capacity shall be on parcels that are zoned for multifamily housing at densities described in subparagraph (B) of paragraph (3) of subdivision (c) of Section 65583.2 of the Government Code.
- (5) Is consistent with the state planning priorities in Section 65041.1 of the Government Code.
- (6) Will be subject to environmental review pursuant to the California Environmental Quality Act as set forth in Division 13 (commencing with Section 21000) of the Public Resources Code.
- (b) To be eligible for a loan under this chapter, the city, county, or city and county shall meet both of the following criteria:
- (1) The city, county, or city and county either has adopted a revised housing element in accordance with Section 65588 of the Government Code that the department has found, pursuant to Section 65585 of the Government Code, to be in substantial compliance with the requirements of Article 10.6 (commencing with Section 65580) of Chapter 3 of Division 1 of Title 7 of the Government Code or has self-certified its housing element pursuant to Section 65585.1 of the Government Code.
- (2) The city, county, or city and county has submitted to the department the annual progress report required by Section 65400 of the Government Code within the preceding 12 months.

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50562. (a) Loans made pursuant to this chapter shall not exceed one million dollars (\$1,000,000) and shall be for a term of not more than 10 years. It is the intent of the Legislature that the loans be repaid primarily by planning fees collected by the borrower against subsequent development in the community. The department, at its sole discretion, may extend the term of the loan if it determines that repayment will create an undue hardship on the community.

- (b) A loan pursuant to this chapter shall incur 3 percent simple interest. If the specific plan or equivalent planning document that is the subject of the loan is not adopted within two years of the date established in the loan agreement, the interest rate shall be recalculated from the initial closing date of the loan agreement at 6 percent simple interest.
- (c) Loan funds may be used for staff costs, or the cost of a consulting contract, to process the specific plan, conduct environmental assessments or other necessary studies, and provide for public participation, *including a charrette*, outside of regularly scheduled meetings of established governing bodies, including a planning commission, city council, or board of supervisors.
- (d) For purposes of this chapter, "charrette" means a collaborative planning process that meets all of the following criteria:
- (1) It constitutes a multiple day public design workshop held on or near the site during which a multidisciplinary team takes the project from vision to alternative concepts to preferred plan.
- (2) It comprises at least three public meetings to develop concepts and provide input into the evolving plan, with the design of alternatives beginning only after the first public meeting.
- (3) It results in a set of plans, supporting drawings, and documents that contributes to project implementation.

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- (e) (1) Subject to paragraph (2), the department shall adopt regulations for the administration of this chapter in accordance with Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 2 of Title 3 of the Government Code.
- (2) The department may administer this program using guidelines for 24 months from the date funds first become

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- available, during which time those guidelines shall not be subject to the Administrative Procedure Act.